Message Text

CONFIDENTIAL

PAGE 01 VIENNA 00883 010942Z

15

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CONFIDENTIAL VIENNA 0883

E.O. 11652: GDS TAGS: PARM, NATO

USCINCEUR

SUBJECT: MBFR NEGOTIATIONS: AD HOC GROUP MEETING OF 31 JANUARY 1974, MEETING BETWEEN DANISH REP KNOX AND SOVIET DEP REP SMIRNOVSKY.

DANISH DEP RE TILLISCH CIRCULATED TO AD HOC GROUP MEMO ON MEETING BETWEEN DANISH REP KNOX AND SOVIET DEP REP SMIRNOVSKY WHO HAD REQUESTED IT. DANISH DEP REP NOTED THAT SOVIET CONCERN OVER POSSIBLE NON-REDUCTION OF BUNDESWEHR APPEARED PARAMOUNT AND THAT THEREFORE A COMMON CEILING WITHOUT NATIONAL SUBCEILINGS WAS UNSATISFACTORY TO THEM. SOVIET INTEREST, HOWEVER, IN CONDUCT OF NEGOTIATIONS APPEARED GENUINE.

1. AT HIS REQUEST AMBASSADOR SMIRNOVSKY CALLED YESTERDAY AT 3 P.M. ON THE DANISH REPRESENTATIVE. SMIRNOVSKY WAS ALONE, CONFIDENTIAL

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BEGIN TEXT.

PAGE 02 VIENNA 00883 010942Z

BUT ACCEPTED PRESENCE OF DANISH DEP.REP. THE CONVERSATION

LASTED FOR ABOUT ONE HOUR.

- 2. A MAJOR PART OF THE CONVERSATION WAS TAKEN UP BY GOING THROUGH THE POSITIONS OF THE TWO SIDES WITH THE USUAL ARGUMENTS BEING ADVANCED FROM BOTH SIDES ON THE MERITS AND DEFAULTS OF THE RESPECTIVE PROPOSALS.
- 3. WHEN DISCUSSING THE QUESTION OF DISPARITY SMIRNOVSKY SAID THAT THE FIGURES WE HAD PRESENTED WERE INCORRECT, AND HE POINTED OUT THAT WE HAD PUBLISHED DIFFERENT FIGURES ELSEWHERE. HE DIDN'T ADVANCE ANY FIGURES OF HIS OWN.
- 4. AS TO REDUCTION OF NUCLEAR ARMS AND AIR FORCES SMIRNOVSKY SAID THAT WITHDRAWAL OF SOME NUCLEAR WEAPONS WOULD PROBABLY NOT MAKE MUCH DIFFERENCE TO EITHER SIDE, BUT AN AGREEMENT WHICH DID NOT COMPRISE THOSE WEAPONS WOULD BE SURE TO MEET WITH CRITICISM AND QUESTIONING FROM THE PUBLIC IN OUR COUNTRIES. HE DIDN'T GIVE MUCH FOR THE ARGUMENTS AGAINST INCLUSION OF AIR FORCES THAT THEY COULD BE BROUGHT BACK INTO THE AREA QUICKLY THAT WOULD BE THE CASE FOR BOTH SIDES. WHAT WE WERE TRYING TO DO HERE IN VIENNA WAS TO CREATE A SITUATION AND A CLIMATE WHERE IT WOULDN'T BE NECESSARY TO RETURN FORCES TO THE AREA.
- 5. AS TO THE TWO-PHASED APPROACH SMIRNOVSKY STRESSED THAT THEIR SIDE HAD GROWING DOUBTS AS TO THE INTENSIONS OF CERTAIN EUROPEAN COUNTRIES TO PARTICIPATE IN THE PHASE 2-REDUCTIONS. THEY HAD NOTED A CHANGE OF ATTITUDE OF THESE COUNTRIES WHICH WORRIED THEM AND THEY WERE LOOKING FOR SOME GUARANTEES THAT THERE WOULD BE REDUCTIONS OF THE OTHER DIRECT PARTICIPANTS IN PHASE 2, AND ESPECIALLY OF THE BUNDESWEHR.
- 6. THEY ALSO HAD TO TAKE INTO ACCOUNT THE RESERVATION MADE BY THE EUROPEAN COUNTRIES THAT NO AGREEMENT SHOULD IN ANY WAY PREJUDICE THE DEVELOPMENT OF A EUROPEAN UNION. IT WAS ILLOGICAL THAT WE ASKED FOR SUBCEILINGS ON SOVIET AND AMERICAN FORCES WHY NOT ALSO AT LEAST ON OTHER STATIONED FORCES IN THE AREA? A COMMON CEILING WAS NOT SATISFACTORY TO THEM AS IT GAVE THEM NO GUARANTEE THAT CONFIDENTIAL

CONFIDENTIAL

PAGE 03 VIENNA 00883 010942Z

THE BUDESWEHR WOULD BE REDUCED AND KEPT REDUCED. ONE COULD EASILY IMAGINE THAT AFTER THE ESTABLISHMENT OF A COMMON CEILING ONE OF THE SMALLER WESTERN COUNTRIES - HE MENTIONED BELGIUM - WOULD CHOOSE TO REDUCE THEIR FORCES FURTHER, THUS CREATING POSSIBILITY FOR AN INCREASE OF THE BUNDESWEHR.

7. ON THE QUESTION OF HOW TO ADVANCE THE NEGOTIATIONS

AT THIS STAGE IN PARALLEL WITH THE PLENARIES SMIRNOVSKY DIDN'T COMMIT HIMSELF. THE VARIOUS TYPES OF EMMISSARY SYSTEMS WERE DISCUSSED, BUT SMIRNOVSKY SAID THAT IN HIS OPINION THE TIME WAS NOT YET RIPE FOR A CHANGE IN THE METHOD OF NEGOTIATING, SINCE WE DID NOT HAVE ENOUGH COMMON GROUND TO NEGOTIATE ABOUT. EMMISSARIES WOULD JUST STICK TO THEIR INSTRUCTIONS. WHEN LEAVING HE SAID SMILINGLY THAT WE OUGHT TO HAVE 4 PLENARIES A WEEK IN ORDER TO MAKE THE WESTERN SIDE CHANGE THEIR POSITION.

8. ALL DURING THE CONVERSATION SMIRNOVSKY SEEMINGLY MADE AN EFFORT TO STRESS THE GENUINE INTEREST OF THE SOVIET UNION IN REACHING AN AGREEMENT. END TEXT.HUMES

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